

Message Text

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ACTION ARA-14

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OMB-01 TRSE-00 DEAE-00 SNM-05 ABF-01 PER-05 A-01
EB-08 COME-00 SY-05 CIAE-00 INR-10 NSAE-00 PM-05
SIL-01 LAB-04 ICA-20 IO-14 OES-07 SCS-06 VO-03
HA-05 DODE-00 PC-05 OC-06 CCO-00 AID-05 CA-01
OPR-02 AGRE-00 FBOE-00 INT-05 SMI-01 L-03 /168 W
-----035837 061434Z /46

R 052248Z MAY 78

FM AMEMBASSY LIMA

TO SECSTATE WASHDC 9905

UNCLAS SECTION 1 OF 3 LIMA 3914

EO 11652: N/A

TAGS: CGEN

SUBJ: FY 1980 GOALS AND OBJECTIVES & RESOURCE MANAGEMENT (FORM)
PROCESS

REF: (A) STATE 063477, (B) STATE 083871

1. AS INDICATED REFTEL B POST AUTHORIZED POSITION LEVEL IS 50 AMERICANS, 68 FLS EMPLOYEES. COUNTRY RATIO IS 3 TO 1. FOLLOWING DOES NOT ADDRESS NARCOTICS PROGRAM OR NARCOTICA POSITION WHICH IN ACCORDANCE DEPARTMENT'S INSTRUCTIONS WILL BE SUBJECT TO SEPTTEL. PACKAGES I, II, AND III FOLLOW. POST IS NOT SUBMITTING A PACKAGE IV AT THIS TIME ALTHOUGH WE ARE GIVING ACTIVE CONSIDERATION TO POSSIBILITY OF REQUESTING DEPARTMENT'S APPROVAL TO OPENING A CONSULAR AGENCY IN CUZCO.

2. DECISION UNIT: PERU

PACKAGE I OF III

ACTIVITY DESCRIPTION: WE HAVE SELECTED 90 PERCENT AS MINIMUM LEVEL AT WHICH EMBASSY CAN MARGINALLY CARRY OUT AGREED GOALS AND OBJECTIVES IN PERU AND CARRY ON WITH ESSENTIAL EMBASSY ACTIVITIES. AT THIS MINIMUM LEVEL THE EXECUTIVE SECTION COULD
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CONTINUE TO CARRY OUT ITS POLICY FORMULATION ACTIVITIES AND MANAGEMENT GUIDANCE RESPONSIBILITIES FOR ALL ELEMENTS OF THIS MISSION. THE POLITICAL, ECONOMIC AND CONSULAR SECTIONS WOULD EACH BE REDUCED BY ONE AMERICAN OFFICER POSITION, AND THE ADMINISTRATIVE SECTION BY TWO (RSO AND PERSONNEL OFFICER). THE POSITION ABOLISHED IN THE CONSULAR SECTION IS ANMEW POSITION ESTABLISHED BUT NOT EXPECTED TO BE FILLED UNTIL EARLY FY 79.

SEVEN FSL POSITIONS WOULD BE ABOLISHED - SIX IN THE ADMINISTRATIVE AND EXECUTIVE SECTIONS, AND ONE IN THE SOMMERICAL SECTION. RESOURCE REQUIREMENTS.

	FY 78	FY 78	FY 80 (THIS PACKAGE ONLY)
OFFICERS	39	39	34
STAFF	11	11	11
FSL	68	68	61
TOTAL	118	118	112

IMPACT ON POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES.
THE IMPACT OF THIS REDUCTION ON FUNCTIONS AND ACTIVITIES SUPPORTING MISSION GLALS AND OBJECTIVES WOULD BE AS FOLLOWS:

A. POLITICAL - REDUCTION OF ONE POSITION WOULD REDUCE SIGNIFICANTLY THE SECTION'S ABILITY TO REPORT AND MONITOR MULTILATERAL POLITICAL DEVELOPMENTS (EVEN THOUGH PERU IS AN ACTIVIST LEADER ON MANY ISSUES) AS WELL AS COMPLYING WITH INTENSIVE REPORTING AND ANALYSIS REQUIREMENTS ON SUCH MATTERS AS THE TRANSITION TO CIVILIAN RULE, POTENTIAL FOR REGIONAL CONFLICT, LABOR DISPUTES, ESPECIALLY AT A TIME WHEN EVEN GREATER ACTIVITIES IN THESE AREAS CAN BE EXPECTED.

B. REDUCTION OF ONE AMERICAN OFFICER POSITION AND ONE LOCAL POSITION IN THE ECONOMIC/COMMERCIAL SECTION WOULD RESULT IN UNCLASSIFIED

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THE SUBSTANTIAL REDUCTION OF COMMERCIAL PROMOTION ACTIVITIES INCLUDING TRADE MISSIONS, TRADE FAIRS, TECHNICAL SALES SEMINARS, SYMPOSIA, EYC. ECONOMIC REPORTING WOULD ALSO SUFFER, PARTICULARLY IN AREAS OF MULTILATERAL ECONOMIC ISSUES, ANDEAN PACT DEVELOPMENTS, AND SECTOR ANALYSIS CAPABILITY SUCH AS ENERGY AND MINERALS.

C. THE CONSULAR REDUCTION, AGAIN A POSITION WHICH EXISTS BUT IS NOT FILLED, WOULD REDUCE PRISONER VISITATION ESPECIALLY DURING IMMEDIATE POST-ARREST PERIOD, WOULD LIMIT PRISONER CASE EVALUATIONS AND REQUESTED FOLLOW-UPS AND WILL RESULT IN IMMIGRANT VISA DEMAND EXCEEDING PROCESSING CAPABILITY THUS LENGTHENING THE ADMINISTRATIVE WAITING LIST. BECAUSE OF INCREASING WORK PRESSURES THE PRESENT LEVEL OF CONSULAR SERVICES IN OTHER AREAS WILL NOT BE MAINTAINED AT PRESENT LEVELS THROUGH 1980.

D. ESSENTIAL ADMINISTRATIVE SUPPORT SERVICES WOULD CONTINUE BUT AT GREATLY REDUCED LEVELS AND IMPOSE A VERY HEAVY BURDEN ON REMAINING ADMINISTRATIVE SUPPORT STAFF. THE ADMINISTRATIVE OFFICER AND GENERAL SERVICES OFFICER, AT A TIME WHEN CONTINUING ECONOMIC PRESSURES MAY WELL REGOROUSLY TEST THE ABILITY OF HOST

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OMB-01 TRSE-00 DEAE-00 SNM-05 ABF-01 PER-05 A-01
EB-08 COME-00 SY-05 CIAE-00 INR-10 NSAE-00 PM-05
DODE-00 SIL-01 LAB-04 ICA-20 IO-14 OES-07 SCS-06
VO-03 HA-05 PC-05 OC-06 CCO-00 AID-05 CA-01
OPR-02 AGRE-00 FBOE-00 INT-05 SMI-01 L-03 /173 W
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R 052248Z MAY 78
FM AMEMBASSY LIMA
TO SECSTATE WASHDC 9906

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GOVERNMENT OFFICIALS TO MAINTAIN CIVIL ORDER, WOULD HAVE TO ABSORB, ALONG WITH THEIR ALREADY HEAVY WORKLOAD, THE SECURITY OFFICER FUNCTION. ALTHOUGH THE ADMINISTRATIVE OFFICER WOULD BE ASSISTED IN THE PERSONNEL AREA BY AN UPGRADING OF HIS AMERICAN SECRETARY TO THE POSITION OF PERSONNEL ASSISTANT/SECRETARY, THIS REDUCED ALLOCATION OF POST RESOURCES COUPLED WITH THE SAME ECONOMIC PRESSURES DESCRIBED ABOVE WILL HAVE A NEGATIVE IMPACT ON OVERALL POST MORALE, PARTICULARLY IN THE AREA OF LOCAL EMPLOYEE PERSONNEL ADMINISTRATION. OFFICIAL TRANSPORTATION, THROUGH THE ABOLISHMENT OF FOUR FSL DRIVER POSITIONS (A REDUCTION OF OVER 40 PERCENT) WOULD CEASE TO BE AVAILABLE ON HOLIDAYS AND WEEKENDS, FOR DUTY OFFICERS, MSG'S, ETC. THE MEETING OF OFFICIALS VISITORS WOULD VIRTUALLY CEASE AND OUR CAPABILITY TO PROVIDE TRANSPORTATION TO THESE VISITORS, CONSTATLY INCREASING IN THIS LDC, WOULD BE MINIMAL. RESOURCES OF THE SECTION, ALREADY LIMITED THROUGH THE ABOLISHMENT OF APPROXIMATELY 7 FSL POSITIONS OVER THE PAST TWO YEARS IN A PERIOD OF EXPANDING SERVICE REQUIREMENTS, WOULD BE STRETCHED TO THE BREAKING POINT. THE SERVICES OF A CUSTODIAL/MAINTENANCE POSITION AT THE RESIDENCE WOULD BE OBTAINED THROUGH CONTRACTUAL SERVICES, AND OFFICIAL TRAVEL SERVICES WOULD BE AVAILABEL ONLY

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ON A PART-TIME BASIS (20 HOURS A WEEK) THROUGH BRANIFF AIRLINES.

3. DECISION UNIT: PERU

PACKAGE II OR III

ACTIVITY DESCRIPTION: AT THIS LEVEL, THE POLITICAL AND ECONOMIC SECTIONS WOULD CONTINUE AT THEIR PRESENT AUTHORIZED STAFFING LEVELS. THE AMERICAN CONSULAR OFFICER, RSO, AND PERSONNEL OFFICER POSITIONS WOULD BE ABOLISHED, AND THREE FLS POSITIONS WOULD BE ABOLISHED.

RESOURCE REQUIREMENTS.

	FY 78	FY 79	FY 80 (THIS PACKAGE ONLY)
OFFICERS	39	39	39
STAFF	11	11	11
FSL	68	68	65
TOTAL	118	118	112

IMPACT ON U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES.

OUR PRISONER VISITATION AND OTHER SUPPORT ACTIVITIES WILL BE REDUCED AND THE IMMIGRANT VISA ADMINISTRATIVE WAITING LIST WILL LENGTHEN. BECASUE OF INCREASING WORK PRESSURES THE PRESENT LEVEL OF CONSULAR SERVICES IN OTHER AREAS WILL NOT BE MAINTAINED THROUGH 1980. ADMINISTRATIVE SERVICES WOULD CONTINUE AT REDUCED LEVELS AT DESCRIBED ON PACKAGE I. SOME REFLIEF IN THE AREA OF OFFICIAL TRANSPORTATION (WE COULD MEET SOME OF THE VIP'S) IS OBTAINED AND OFFICIAL TRAVEL SERICES WOULD CONTINUE TO BE AVAILABLE ON A PART-TIME BASIS.

4. DECISION UNIT: PERU

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PACKAGE III OF III

ACTIVITY DESCRIPTION: ALL ACTIVITIES CURRENTLY CONDUCTED BY THE EMBASSY WOULD BE CONTINUED IN SUPPORT OF THE AGREED MISSION POLICY AND OBJECTIVES.

RESOURCE REQUIREMENTS.

	FY 78	FY 79	FY 80 (THIS PACKAGE ONLY)
OFFICERS	39	39	39
STAFF	11	11	11
FSL	68	68	68
TOTAL	118	118	118

IMPACT ON U.S. POLICY GOALS AND OBJECTIVES, AND ESSENTIAL

ACTIVITIES. ALL CURRENT ACTIVITIES COULD BE CONTINUED AT THIS LEVEL. THE CURRENT AND PROJECTED PERIODS OF INTENSE POLITICAL ACTIVITY AS PERU MOVES FROM A MILITARY TO AN ELECTED CIVILIAN GOVERNMENT REPRESENT A HEAVIER ANTICIPATED WORKLOAD ON THE POLITICAL SECTION EVEN AT CURRENT STAFFING LEVELS. WE ALSO NOTE WASHINGTON INTEREST IN INCREASE ANALYTICAL POLITICAL REPORTING. CONTINUED LABOR UNREST IN THE FACE OF PERU'S ECONOMIC CRISIS AND THE INITIATION OF THE AIFLD LABOR TRAINING PROGRAM PLACE MORE DEMANDS ON THE TIME OF THE SECTION. AS DOES THE INITIATION OF A NEW NARCOTICS CONTROL PROGRAM WHICH THE SECTION

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SIL-01 LAB-04 ICA-20 IO-14 OES-07 SCS-06 VO-03
HA-05 DODE-00 PC-05 OC-06 CCO-00 AID-05 CA-01
FBOE-00 OPR-02 AGRE-00 INT-05 SMI-01 L-03 /173 W
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FM AMEMBASSY LIMA
TO SECSTATE WASHDC 9907

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COORDINATES. THE CURRENT ECONOMIC AND FINANCIAL CRISIS REQUIRES AN INCREASE IN ECONOMIC REPORTING AND ANALYSIS. MORE MAN-HOURS NEED BE SPENT ON GATHERING INFORMATION FROM A WIDE RANGE OF CONTACTS. THE EMBASSY IS CARRYING FORWARD A WIDE AGGRESSIVE COMMERCIAL PROGRAM BASED ON SPECIAL PROMOTIONAL ACTIVITIES COMMENSURATE WITH OUR TRADITIONAL ROLE AS PERU'S NUMBER ONE TRADING PARTNER. THERE HAS ALSO BEEN AN INCREASE IN REQUESTS FROM WASHINGTON FOR ROUTINE COMMERCIAL SERVICES.

EXPENCTED QUANTITATIVE INCREASES IN CONSULAR SERVICES AS WELL AS DEMANDS FOR IMPROVED QUALITY WILL GREATLY STRETCH THE ALREADY LIMITED RESOURCES OF THE CONSULAR SECTION. OVERALL INCREASES IN SUPPORT SERVICES FOR NEW PROGRAMS SUCH AS NARCOTICS AND A FURNITURE PROGRAM FOR STATE EMPLOYEES AS RECOMMENDED BY LAST TWO INSPECTION REPORTS WILL CONTINUE TO ALSO STRETCH THE LIMITED RESOURCES OF THE ADMINISTRATIVE SECTION.

5. THE MAJORITY, APPROXIMATELY 94-95 0/0 OF OUR TOTAL BUDGETARY RESOURCES ARE PRESENTLY AND WILL CONTINUE TO BE ALLOCATED TO FIXED MANDATORY EXPENDITURES I.E. SALARIES, ALLOWANCES, UTILITIES, TEMPORARY LODGING ETC. ALTHOUGH THERE WILL BE UNCLASSIFIED

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SAVINGS RESULTING FROM THE EXPECTED CONTINUING DEVALUATION OF THE PERUVIAN SOLES, SUCH SAVINGS ARE LARGELY IF NOT FULLY OFFSET BY THE CURRENT HIGH (APPROXIMATELY 30 0/0) INFLATION RATE AND ARE REGULARLY WITHDRAWN FROM THE POST FUND ALLOCATION BY THE DEPARTMENT. THE RESULT IS THAT THERE IS NO INCREASE IN OUR DISCRETIONARY FUNDING CAPABILITY. A DECREASE IN FUNDING BELOW THE FY 78 LEVEL WOULD DICTATE FURTHER PERSONNEL REDUCTIONS IMPACTING HEAVILY ON OUR APPROVED MISSION GOALS AND OBJECTIVES.

6. A THOROUGH REVIEW OF ALL USG ACTIVITIES AT THIS MISSION INDICATES THAT AID AND DEA ARE EXPECTED TO EXPAND THEIR ACTIVITIES OVER THE NEXT FEW YEARS IN ACCOMPLISHING MISSION GOALS AND OBJECTIVES. THE FAA AND AGRICULTURAL OFFICES, ALREADY REGIONALIZED, (FAA HAS REGIONAL RESPONSIBILITIES FOR FIVE COUNTRIES) AND THE DAO ARE PROPERLY STAFFED. THE FOLLOWING ACTIVITIES COULD BE REDUCED WITHOUT SUBSTANTIAL NEGATIVE IMPACT ON MISSION GOALS AND OBJECTIVES.

A. INTERAMERICAN GEODETIC SURVEY OFFICE CONSISTING OF ONE MILITARY OFFICER, 3 CIVILIANS AND 2 FSL'S. ALTHOUGH THE OFFICE HAS A LONG AND RESPECTABLE HISTORY OF FURTHERING PERUVIAN/U.S. RELATIONSHIPS THROUGH COOPERATION IN THEIR PRIMARY FIELDS OF ACTIVITY, THE LEVEL OF PROGRAM FUNDING FOR THIS ACTIVITY HAS SHOWN A STEADY DECREASE OVER THE PAST YEARS. IT HAS NOW REACHED THE POINT WHERE THE LARGE AMERICAN PRESENCE IS NO LONGER JUSTIFIED. IT MAY BE DESIRABLE TO ESTABLISH A REGIONAL OFFICER FOR SOUTH AMERICA WHEREBY ASSISTANCE TO PERU WOULD BE PROVIDED THROUGH THE OCCASIONAL TDY OF EXPERTS. THE IAGS REPRESENTATIVE DISAGREES WITH THIS RECOMMENDATION.

B. INTERNATIONAL COMMUNICATION AGENCY - ICA STAFFING PRESENTLY CONSISTS OF 9 AMERICANS (8 OFFICERS, 1 STAFF) AND UNCLASSIFIED

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30 FSL EMPLOYEES. RECOMMENDATION IS MADE THAT THE AMERICAN OFFICER POSITION ASSIGNED TO THE AREQUIPA BNC BE ABOLISHED UPON COMPLETION OF THE INCUMBENT'S TOUR AND ONE OFFICER POSITION IN LIMA BE ABOLISHED. THE BNC IN AREQUIPA COULD

HIRE ON A CONTRACTUAL BASIS A RESIDENT DIRECTOR. DUTIES CARRIED OUT BY USICA LIMA COULD BE DONE THROUGH SOME FORM OF MERGING OF THE ACTIVITIES OF THE THREE CULTURAL, ONE ADMINISTRATIVE, AND TWO INFORMATION OFFICERS. THE PAO CONCURS WITH THIS RECOMMENDATION BUT NOTES THAT IF THE REDUCTION OF ONE OFFICER POSITION IN LIMA IS IMPLEMENTED A REDUCTION IN PROGRAM ACTIVITIES, INCLUDING THE EXCHANGE PROGRAM, MUST BE ANTICIPATED.

C. THE MAAG MISSION HAS ALSO AGREED THAT THEIR STAFF CAN, THROUGH A REALIGNMENT OF ACTIVITIES, BE REDUCED BY ONE ENLISTED STAFF MEMBER IN FY 79 RESULTING IN A TOTAL AUTHORIZED COMPLEMENT OF 3 OFFICERS AND 2 ENLISTED MEN.

D. SMITHSONIAN INSTITUTION - OUR INVESTIGATION OF THE SMITHSONIAN INSTITUTION SITE, LOCATED IN AREQUIPA AND CONSISTING OF THREE AMERICANS AND SIX LOCAL EMPLOYEES, SUGGESTS THAT THIS FUNCTION COULD BE ACCOMPLISHED THROUGH A CONTRACT WITH A LOCAL UNIVERSITY OR TERMINATED IF ALTERNATE MEANS OF CARRYING OUT THE SMITHSONIAN RESEARCH PROJECT ARE AVAILABLE. THE SMITHSONIAN STAFF QUESTIONS THIS ASSESSMENT. PREEG

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